

**2021-2022**

**CITY OF NEWPORT NEWS  
CONSOLIDATED ANNUAL PERFORMANCE  
AND EVALUATION REPORT**

City of Newport News  
Community Development Department  
2500 Washington Ave., 3<sup>rd</sup> Floor  
Newport News, VA 23607

Newport News Redevelopment and  
Housing Authority  
Community Development  
227 27<sup>th</sup> Street  
Newport News, VA 23607

# CAPER FOR PROGRAM YEAR 2021-2022

## CR-05 - Goals and Outcomes

### **Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)**

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The City of Newport News' Consolidated Plan: FY 2020 - FY 2024 is a strategic plan for addressing housing and community development needs in the City. The Plan includes a comprehensive analysis of the needs of residents and set s out specific goals, strategies, and outcomes which guide the expenditure of funds to address the identified needs over a five-year period. The City's Consolidated Annual Performance and Evaluation Report (CAPER) for program year 2021-2022 reflects the activities undertaken during the second year of implementation of the Consolidated Plan. The CAPER summarizes the accomplishments achieved through the expenditure of Community Development Block Grant (CDBG) and Home Investment Partnerships (HOME) Program funds for the period July 1, 2021 to June 30, 2022. Program activities summarized reflect the allocation of critical resources used to address locally defined affordable housing and community development needs for the applicable period.

### **Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)**

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, unit s of mea sure, targets, actual outcomes/outputs, and percentage completed for each of th e grantee's program year goals.

## CAPER FOR PROGRAM YEAR 2021-2022

Goal	Category	Indicator	Unit of Measure	Expected Strategic Plan	Actual Strategic Plan	Percent Complete	Expected Program Year	Actual Program Year	Percent Complete
Enhance Youth Development & Senior Initiatives	Non-Housing Community Development	Public service activities other than Low/ Moderate Income Housing Benefit (BAGC, STAR and House of Refuge)	Persons Assisted	12460	5763	46%	2492	5069	203%
Expand Economic Development	Non-Housing Community Development	Jobs created/ retained NNUDAG - Ironclad and Carter Funeral Home	Jobs	25	2	8%	5	2	40%
Homeless Intervention & Special Populations Housing	Homeless Non-Homeless Special Needs	Public service activities other than Low/Moderate Income Housing Benefit (Clean Comfort)	Person s Assisted	2000	1467	38.40%	400	699	175.00
Homeless Intervention & Special Populations Housing	Homeless Non-Home less Special Needs	Homeless Person Overnight Shelter (LINK)	Persons Assisted	2575	960	37%	500	556	111%



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Homeless Intervention & Special Populations Housing	Homeless Non-Homeless Special Needs	Overnight/Emergency Shelter/Transitional Housing Beds added {Menchville and TFVS)	Beds	1800	1393	77%	750	631	84%
Housing Preservation & Neighborhood Revitalization	Affordable Housing	Homeowner Housing Rehabilitated (HomeCare)	Household Housing Unit	200	52	26.00%	40	22	55.00%
Housing Preservation & Neighborhood Revitalization	Affordable Housing	Buildings Demolished (Codes)	Buildings	25	4	16%	5	4	80.00%
Increase Affordable Housing Units	Affordable Housing	Rental units rehabilitated (HomeVestor II)	Household Housing Unit	160	25	15.63%	32	10	31.25%
Increase Affordable Housing Units	Affordable Housing	Homeowner Housing Added (CHOO)	Household Housing Unit	10	4	40.00%	2	2	100.00%
Increase Affordable Housing Units	Affordable Housing	Homeowner Housing Rehabilitated (HOMECARE)	Household Housing Unit	5	3	60.00%	1	0	0.00 %

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Increase Affordable Housing Units	Affordable Housing	Direct Financial Assistance to Homebuyers (DPA)	Households Assisted	20	12	60.00%	4	9	225.00%
Increase Community Services Programming	Non-Homeless Special Needs Non -Housing Community Development	Public service activities other than Low/Moderate Income Housing Benefit (Housing Counseling, Freedom Outreach, Peninsula Agency on Aging)	Persons Assisted	2750	1172	43.00%	570	595	104.00%

Table 1 - Accomplishments - Program Year & Strategic Plan to Date

**Assess how the jurisdiction's use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.**

The overall goal of the City's Consolidated Plan for Community Development is to serve very low, low and moderate income persons. The utilization and disbursement of CDBG funds considered the overall goals and priorities below:

- Housing preservation and neighborhood revitalization
- Expansion of economic development
- Homeless intervention and special needs population assistance
- Increasing affordable housing units
- Reduce homelessness
- Enhance youth development and senior services

## CAPER FOR PROGRAM YEAR 2021-2022

Housing preservation was advanced through CDBG rehabilitation programs known as Open House, Emergency Repair and Single Family Rehabilitation. These programs improve the aging housing stock of income eligible owner-occupants by providing accessibility improvements, HVAC repair and other renovations up to \$25,000 (depending on both the program and the availability of funds). The number of projects completed during PY 2021-2022 fell short of the annual target of 40 with a total of 22 single family homes improved. Approximately \$204,000 in CDBG funds were expended during PY 2021-2022 to fund the improvements.

Neighborhood revitalization was also accomplished by the elimination of old/dilapidated structures deemed unsafe throughout the southeast community. The annual target was 5. The actual number of structures demolished was four (4) and represents nearly \$55,000 in CDBG funds used to remove blight.

Economic development for new and existing businesses was available through the continuation of the CDBG funded commercial loan program (called Newport News Urban Development Action Grant loan) available to small businesses who committed to hiring lower-to-moderate income persons. Two (2) new loans were made to local small businesses this year. Both businesses have also committed to provide new jobs to lower-to-moderate income persons. Several businesses assisted in prior years also continue to provide jobs to these workers. During the PY 2021-2022, on a combined basis, two (2) full-time equivalent positions were created. Additionally, the City initiated a grant program for micro-businesses and two (2) micro-enterprise businesses were assisted in the program year.

Assistance with homeless intervention and special needs housing was accomplished by providing CDBG funds to several nonprofit organizations for a variety of services such as showering facilities, counseling and operating support. The number of persons expected to be assisted was 1,650 annually; the actual number of clients assisted was 2,807, exceeding the annual goal by 1,157 beneficiaries, which is nearly 60% more than anticipated.

Increasing affordable housing opportunities for lower income persons was accomplished through down payment assistance to first-time homebuyers and the development of new affordable housing. Nine (9) families were assisted this program year while four (4) were projected, exceeding the annual goal by 125%.

Youth development and senior initiatives were delivered by programs offered at three local nonprofit organizations. A total of 5,069 youth and seniors were assisted exceeding the combined annual target of 2,745. Three other nonprofit organizations were funded with CDBG dollars and assisted, on a combined basis, an additional 635 persons with non-housing community needs.

## **CAPER FOR PROGRAM YEAR 2021-2022**

During the program year 2021-2022, construction concluded on the development of Huntington Village, a multi-family affordable housing complex with 96 units. HOME program loan funds in the amount of \$250,000 were used in conjunction with other funding sources to develop the community. The HOME-assisted unit mix was ten (10) units.



## CAPER FOR PROGRAM YEAR 2021-2022

### CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG	HOME
White	1555	0
Black or African American	5437	19
Asian	40	0
American Indian or American Native	20	0
Native Hawaiian or Other Pacific Islander	7	0
Multi-racial	457	2
Other	74	

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Total	7590	21
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Hispanic	3341	01
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Table 2 -Table of assistance to racial and ethnic populations by source of funds

#### Narrative

Two lines were added to the chart *above* to accommodate the inclusion of over 500 individuals who identify as "Multi-racial" or as "Other."

Based on the racial and ethnic composition of both CDBG and HOME assisted families listed above 20% were White, 72% were Black or African-American, 0.01% were Asian, 0.003% were American Indian or American Native, and 0.0009% were Native Hawaiian or Other Pacific Islander, .06% were Multi-racial and .01 were Other.



## CAPER FOR PROGRAM YEAR 2021-2022

### CR-15 - Resources and Investments 91.520(a)

#### Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	\$1,587,450	\$1,589,607
HOME	public - federal	\$1,257,204	\$29,280
Other	public - federal	\$0	\$0

Table 3 - Resources Made Available

#### Narrative

Unexpended CDBG funds were available in the amount of \$80,147 from PY 2020-2-21 to be included and made available for use with the current entitlement grant in the amount of \$1,327,413 for PY 2021-2022. Additionally, program income of \$260,037 allowed total resources to be available of \$1,667,597. Of this amount, \$1,589,607 was spent on CDBG eligible activities.

#### HOME

In partnership, the City and the Newport News Redevelopment and Housing Authority continued their strong commitment to affordable housing in the City of Newport News. Affordable rental housing and homeownership opportunities were created in FY 2021-2022 as discussed below.

Specific programs during the year included:

1. HOMEbuilder/ HOMEbuyer(DPA) - HOME funded, deed restricted funds reserved to provide down payment assistance, closing costs and gap financing to eligible buyers in the City of Newport News. During the 2021-2022 program year, there were nine (9) beneficiaries for down payment assistance, receiving a total of \$88,113 in assistance.
2. HOMEvestor - HOMEvestor provides HOME funded financing for the development/redevelopment of rental housing. Huntington Village was completed during the 2021-2022 program year. Of the 96 units, 10 were funded with HOME dollars, totaling \$250,000.
3. HOMEcare - HOME funded, deed restricted below market interest rate loans and grants for the rehabilitation of owner occupied homes in the city. No units were rehabilitated using HOMEcare funding in the 2021-2022 program year.
4. Community Housing Development Organizations (CHOO) - The completion of two (2) single family homes by Habitat for Humanity-Peninsula and Greater Williamsburg occurred using CHOO funding. The addresses are: 2111 Madison Avenue and 2105 Madison Avenue.

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NNRHA was anticipating to fund during PY 2021-2022- three (3) single family homes being constructed by Habitat for Humanity. NNRHA contributes \$50,000 per home to be used as down payment assistance for the buyer. The home s to be constructed are: 646 Hampton Avenue, 2104 Madison Avenue and 711 21st Street. Construction on 2104 Madison Avenue was finalized but the buyer was not able to close. 646 Hampton Avenue and 711 21st Street will be completed during PY 2022-2023. Accomplishments will be reported in next year's CAPER.

### Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN	50		
TITLE 36 PLAN	50		

Tab le 4 - Identify the geographic distribution and location of investments

### Narrative

The primary target area, the Southeast Redevelopment Area, is where the majority of CDBG and HOME funding are utilized. It is the oldest part of the City where both residential and commercial structures are in need of rehabilitation. This is also where the majority of lower-to-moderate income households reside. The overall Southeast Redevelopment Area includes not only the NRSA but n ow includes the Choice Neighborhood Initiative area.

In 2016, the City and NNRHA were awarded a \$500,000 Choice Neighborhoods Initiative (CNI) Planning Grant from HUD to help determine how to revitalize and transform a portion of the Southeast Community. In 2019, the City and the NNRHA were awarded a \$30 million CNI Implementation Grant. The initial and revised CNI approved plan will enable the City and NNRHA to facilitate critical improvement s in neighborhood assets, housing, services and schools.

In additon to new affordable housing construction, whose first phase initiated in the program year, CNI provides funds for neighborhood improvement s in the Southeast Community and supportive services for former residents of the Ridley Place public housing community, also located in the Southeast Community. Approximately \$156 million in public and private funding is supporting new infrastructure, a health and wellness trail, residential rehabilitation and other economic development activities. Approximately \$48 million in public and private fundi ng is providing supportive services for Rid ley residents to improve household outcomes in the areas of health, education, and employment.

The City is also starting to target older parts in its northern areas along the Warwick Boulevard commercial corridor for redevelopment. This initiative is new and is summarized in what the City refers



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to as the Denbigh -Warwick Area Plan. Whenever appropriate resources will be allocated to that part of the City also.

### Leveraging

**Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.**

The City leveraged its federal funds and program income with City general funds and grants from other government sources to undertake projects and programs awarded with CDBG and HOME funds. With the changing economy, the resources required to fully address housing and service needs of some communities far exceed the funds available. As such, the City encourages agencies and developers to collaborate, partner and leverage funding and resources wherever possible. HOME funds were leveraged with Low Income Housing Tax Credits, permanent debt, developer contributions and Capital Funds to develop, preserve and improve affordable rental housing properties throughout the City. In addition, HOME funds continued to be used by Habitat for Humanity for the construction of new homes for low and moderate income families in the City's Southeast Community as well as NNRHA providing down payment assistance to borrowers Citywide. This private investment continues to encourage new commercial investment and the generation of new tax revenue to the locality.

Below are the types of resources HUD funds are generally leveraged with to attain City and HUD stated goals and outcomes:

- Leveraged funding sources including down payment and closing cost assistance provided through the HOME program, enable low and moderate income purchasers to secure private money mortgages to acquire available homes citywide. During the current program year, a total of nine {9} families received assistance.
- The first phase of construction for the City's Choice Neighborhoods Initiative {CNI}. The \$19.7 million project is being funded by the CNI grant from HUD, Affordable Housing Tax Credits, Private Activity Bonds, Home Investment Partnership {HOME} dollars, State Vibrant Communities allocations, Virginia HousingTrust contributions and City resources.
- The CDBG-funded NNUDAG loan program facilitates private debt financing for projects meeting job generating prerequisites for low and moderate income individuals by providing gap financing in a secondary position to make such transactions possible. This ability and willingness to assume an inferior position on projects is the primary ingredient to encourage leverage in these instances and oftentimes is the only way in which these deals are able to proceed.
- The renovations of Spratley House, a 50 unit senior public housing complex converted under the



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RAD program, were completed in June 2022. Additional funding sources leveraged to support this project include funding through Virginia Housing, the Virginia Department of Housing and Community Development, Low Income Housing Tax Credits (LIHTC) and the Federal Home Loan Bank. The City of Newport News has supported the project through public improvements to the site.

The match liability for the HOME program for the Federal FY 2021-2022 was \$2,500. The match requirement was satisfied as a result of receiving \$100,000 in funding provided from the City along with other matches totaling \$14,648.

Excess match in the amount of \$8,673,783.00 is available in the next Federal fiscal year (10/1/2021 through 9/30/2022).

Fiscal Year Summary - HOME Match	
1. Excess match from prior Federal fiscal year	\$8,561,635
2. Match contributed during current Federal fiscal year	\$114,648
3. Total match available for current Federal fiscal year (Line 1 plus Line 2)	\$8,676,283
4. Match liability for current Federal fiscal year	\$2,500
5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	\$8,673,783

Table 5 - Fiscal Year Summary - HOME Match Report

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Project No. or Other ID	Date of Contribution	Match Contribution for the Federal Fiscal Year						Total Match
		Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation, Construction Materials, Donated labor	Bond Financing	
CHDO Home Match - 2105 Madison Avenue	04/15/2021	0	0	0	0	\$2,004	0	\$2,004
CHDO Home Match - 2111 Madison Avenue	04/15/2021	0	0	0	0	\$2,004	0	\$2,004
City of Newport News Match	06/30/2021	\$100,000	0	0	0	0	0	\$100,000
Down Payment Assistance - 365C Deputy Lane	8/13/2021	\$1,430	0	0	0	0	0	\$1,430

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Match Contribution for the Federal Fiscal Year									
Project No. or Other ID	Date of Contribution	Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation, Construction Materials, Donated labor	Bond Financing	Total Match	
Down Payment Assistance - 410 Savage Drive, Unit F	9/1/2021	\$1,330	0	0	0	0	0	\$1,330	
Down Payment Assistance - 706 Paul Street	9/ 24/2021	\$2,150	0	0	0	0	0	\$2,150	
Down Payment Assistance - 212 Ashbridge Lane	4/19/2021	\$1,810	0	0	0	0	0	\$1,810	



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Match Contribution for the Federal Fiscal Year								
Project No. or Other ID	Date of Contribution	Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation , Construction Materials, Donated labor	Bond Financing	Total Match
Down Payment Assistance - 6 Winston Avenue	3/22/2021	\$1,870	0	0	0	0	0	\$1,870
Down Payment Assistance - 334 62nd Street	12/4/2020	\$2,050	0	0	0	0	0	\$2,050

Table 6 - Match Contribution for the Federal Fiscal Year

## CAPER FOR PROGRAM YEAR 2021-2022

HOME MBE/WBE report

Program Income - Enter the program amounts for the reporting period				
Balance on hand at beginning of reporting period	Amount received during reporting period	Total amount expended during reporting period	Amount expended for TBRA	Balance on hand at end of reporting period
\$466,594.12	\$520,518.44	\$62,800.22	0	\$924,312.34

Table 7 - Program Income

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**Minority Business Enterprises and Women Business Enterprises** - Indicate the number and dollar value of contracts for **HOME projects** completed during the reporting period

	Total	Minority Business Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	

Contracts						
Dollar Amount	\$10,409,194	0	0	0	0	\$10,409,194
Number	30	0	0	0	0	30

Sub-Contracts						
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0

	Total	Women Business Enterprises	Male
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Contracts			
Dollar Amount	\$10,409,194	\$663,089	\$9,746,105
Number	30	2	28



## CAPER FOR PROGRAM YEAR 2021-2022

Sub-Contracts			
Number	0	0	0
Dollar Amount	0	0	0

**Table 8 - Minority Business and Women Business Enterprises**

	Total	Minority Property Owners				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0

**Table 9 - Minority Owners of Rental Property**

**Relocation and Real Property Acquisition** - Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition **(N/ A}**

Parcels Acquired	0	0
Businesses Displaced	0	0
Nonprofit Organizations Displaced	0	0
Households Temporarily Relocated, not Displaced	0	0

## CAPER FOR PROGRAM YEAR 2021-2022

Households Displaced	Total	Minority Property Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Cost	0	0	0	0	0	0

Table 10 - Relocation and Real Property Acquisition

## CAPER FOR PROGRAM YEAR 2021-2022

### CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	79	43
Number of Special-Needs households to be provided affordable housing units	0	0
<b>Total</b>	<b>79</b>	<b>43</b>

Table 11- Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	0
Number of households supported through The Production of New Units	39	21
Number of households supported through Rehab of Existing Units	40	22
Number of households supported through Acquisition of Existing Units	0	0
<b>Total</b>	<b>79</b>	<b>43</b>

Table 12 - Number of Households Supported



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### **Discuss the difference between goals and outcomes and problems encountered in meeting these goals.**

The total number of households supported during PY 2021-2022 fell short of the annual goal by 37. The goal for the year was to support 79 households - the actual number was 43.

During PY 2021-2022, there were 22 single family rehab projects completed. Requests for assistance are received throughout the program year. While many citizens follow through on submitting the necessary paperwork in order to be considered for rehabilitation services, many do not. In PY 2021-2022, ten (10) infeasible letters were sent out to those that requested assistance but were not responsive in finalizing their paperwork.

Construction on Carrier Point I and II has yet to be completed. Carrier Point I and II will be an apartment community targeting low to moderate income families. The mixed-use development will feature apartments, townhomes and retail space and is a critical element in the revitalization of the city's Southeast Community. This development is part of Phase I of the City's Choice Neighborhoods Transformation Plan results from a partnership between the City, NNRHA, the HUD, Virginia Housing, the Virginia Department of Housing and Community Development, and Pennrose Development. The completed facility will include 75 apartments (one, two and three bedroom) and six townhomes. Construction is expected to be completed during PY 2022-2023. Of the 81 units, 18 units will be considered HOME-assisted and will be added to our accomplishments for PY 2022-2023.

### **Discuss how these outcomes will impact future annual action plans.**

Several projects were expected to be completed during PY 2021-2022. The completion of these projects is anticipated to show excess over our annual goal. The projects include:

The City of Newport News and the NNRHA broke ground on the first phase of construction for the city's Choice Neighborhoods Initiative (CNI). The mixed-use development will feature apartments, townhomes and retail space and is a critical element in the revitalization of the city's Southeast Community. This development is part of Phase I of the City's Choice Neighborhoods Transformation Plan results from a partnership between the City, NNRHA, the HUD, Virginia Housing, the Virginia Department of Housing and Community Development, and Pennrose Development. The completed facility will include 75 apartments (one, two and three bedroom) and six townhomes. Accomplishments to be detailed in next year's CAPER.

Additionally, with Covid-19 restrictions lifting, activities to support single-family rehab - Emergency Repair and HOMECare - are expected to increase.

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Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low- in come	7380	
Low-income	141	21
Moderate-income	129	
<b>Total</b>	<b>7650</b>	<b>21</b>

Table 13 - Number of Households Served

### Narrative Information

Table 13 has been updated to include those activities / households that benefited from CDBG and HOME funding during PY 2021-2022.

## CAPER FOR PROGRAM YEAR 2021-2022

**CR-25 - Homeless and Other Special Needs 91.220{d, e}; 91.320(d, e); 91.520{c}**

**Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:**

**Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The GVPHC membership includes more than 40 agencies that are considered Access Points to assess the needs of homeless households to connect them with further resources. Several agencies have dedicated outreach workers who intentionally visit places where they can meet and assess persons experiencing homelessness. A number of national best practices are in place through which the GVPHC agencies work to decrease the number of people who become homeless, as well as the length of time they experience homelessness, including :

- Implementation of a Coordinated Entry System - the Service Coordination and Assessment Network (SCAAN);
- Establishment of a Housing Crisis Hotline and a Day Services Center (Four Oaks);
- Use of a universal assessment tool to prioritize households by vulnerability;
- Adoption of the Housing First model by all housing providers;
- Removing barriers to enter shelter and housing programs;
- Increasing participation and coverage in the Homeless Management Information System (HMIS);
- Prioritizing the development and expansion of permanent supportive housing units (a total of 922 in 2022).

A key activity undertaken to identify and engage homeless households and those at risk of homelessness is the annual Point in Time (PIT) Count conducted by the Greater Virginia Peninsula Homelessness Consortium (GVPHC). In Newport News, 185 persons were identified as experiencing homelessness in January 2022, compared to 156 persons counted in the previous year - a 19% increase, which was standard with the increases identified both regionally and nationally. The total of chronic individuals counted in 2022 was 29, a decrease from the 45 persons counted in 2021.



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### **Addressing the emergency shelter and transitional housing needs of homeless persons**

In the past year, 1,428 year-round beds and an additional 187 seasonal beds were available for persons experiencing homelessness during the winter months. COVID funds for shelter beds within hotels continued to provide safe housing for unsheltered individuals and families and ended June 30, 2022.

Of the 185 persons identified as homeless, 292 persons (91%) were sheltered in emergency shelter and transitional housing programs. Of those persons sheltered, 47% were sheltered in Newport News.

Shelter and other general services are provided by Transitions Family Violence Services, Menchville House, and the Four Oaks Day Services shelter (managed by the Department of Human Services).

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

GVPHC service providers collaborate with various agencies in situations to assist those who are discharged into homelessness with shelter and services whenever possible. However, the region has very little resources to offer disconnected and homeless youth, who are increasingly identified within the homeless system, and this remains a service gap across the region.

Although the CoC closely monitors trends and quickly works to prioritize prevention funds to address gaps in coverage, the CoC's prevention funds are limited to persons that fall below the 30% Area Median Income. However, due to the COVID-19 pandemic, additional funds for homeless prevention were provided through the CARES Act and provided to households impacted by COVID. They include the Rent Relief Program, the Virginia Eviction Reduction Program, and local funds available through CDBG grants and the Department of



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Human Services.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth} make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.**

Between July 1, 2021, and June 30, 2022, 948 persons accessed homeless services from ten programs located in Newport News. 523 (55%) of those persons came from a homeless situation. Further breakdown of those numbers include:

- 789 were adults while 159 were children
- 180 were chronically homeless persons
- 119 were Veterans
- 123 were adults over 62 years of age
- 18 were persons fleeing domestic violence
- 183 persons exited to positive housing destinations

System performance measures are reported to HUD in October of every year that includes data from the previous 12 month period. The latest measures reported to HUD demonstrate the following:

- Average Length of Time Persons Remain Homeless: 136 days (increase- negative outcome)
- Number of Persons Who Become Homeless for the First Time: 874 (decrease - positive outcome)
- Percent of Successful Permanent Housing Placements: 98% (decrease - negative outcome)
- Returns to Homelessness from Permanent Supportive Housing Within 2 Years: 12 % (decrease - positive outcome)

\*All statistics are within the jurisdictions of the GVPHC of Hampton, Newport News, Poquoson, Williamsburg, James City, and York County.

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NNRHA and the NN Department of Human Services provide Tenant Protection Vouchers through the "Foster Youth to Independence" program. The program provides Section 8 assistance to families between the ages of 18-24 years of age, who left foster care and were homeless, or at risk of becoming homeless.

Additionally, eviction protection and additional funds through the CARES Act continued, allowing many households to remain stably housed through the pandemic. Most prevention funding is through the state's Virginia Homeless Solutions Program, which distributes funds to the Newport News Department of Human Services to assist households at risk of homelessness

### **CR-30 - Public Housing 91.220(h);91.320(j)**

#### **Actions taken to address the needs of public housing**

The Newport News Redevelopment and Housing Authority is a key player in providing safe, decent and affordable housing in the City of Newport News and there is a strong collaborative relationship between the Authority and the City. In May of 2019, NNRHA and the City were awarded a \$30 million grant from HUD's Choice Neighborhoods Initiative (CNI) program. Funding will transform the Marshall-Ridley area in the Southeast Community, creating new housing options, community services, recreational opportunities and parks. As part of the CNI Transformation Plan, Ridley Place, a 256-unit public housing development, will be completely redeveloped over several phases with affordable housing replacement units onsite as well as some units replaced as tenant based or project based vouchers.

#### **Actions taken to encourage public housing residents to become more involved in management and participate in homeownership**

The Family Self-Sufficiency (FSS) Program coordinated by NNRHA promotes self-sufficiency among participating families in the Section 8 Housing Choice Voucher Program and Public Housing residents. The purpose of the program is to leverage public and private sector services and resources to enable participating FSS families achieve economic independence and reduce dependency on rental subsidies and related supportive services.

FSS participants, through workshops and classes are provided instruction in financial literacy, credit building, credit repair, and budgeting; participants are also referred to training programs, as needed, to assist them in reaching their goals for self-sufficiency.

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## FSS Participant Families

FSS Participant Families: Section 8 Program - 89; Public Housing - 21; Total FSS Participants 110.

## The Housing Choice Voucher Program

The Housing Choice Voucher Program is designed to expand homeownership opportunities for current Housing Choice Voucher participants. This program assists participants in the purchase of their first home and helps families with monthly mortgage payments and other homeownership expenses through the housing choice voucher.

## Accomplishments

HCV Homeownership: 65; HCV FSS: 69; PH FSS: 56. Total: 190

## Actions taken to provide assistance to troubled PHAs N/A

## CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

**Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 {j}; 91.320 (i)**

The City of Newport News and the NNRHA continued efforts to address barriers to affordable housing throughout the funding year 2020-2021.

The City and NNRHA were actively engaged with the Hampton Roads Community Housing Resource Board (HRCHRB) and the seven Hampton Roads entitlement cities to effectively address the requirements of the Affirmatively Furthering Fair Housing rule reducing barriers to housing caused by unfair housing practices.

The City has not passed amendments to long-standing zoning ordinances that affect the development of 25 foot lots located in the Neighborhood Conservation Districts or in reducing minimum set-back requirements. Addressing these potential impediments to affordable housing will remain a priority.

A significant barrier to home ownership is the inability of many potential first time homebuyers to meet lender down payment requirements or other fees. To address this barrier to affordable housing, the City and NNRHA continued offering financial support through the Down Payment Assistance (DPA) program . This past year, nine (9) families that may not have previously qualified to finance a new home, became first time home owners with assistance from the DPA program.



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Another financial barrier to affordable housing is the inability of low to moderate income homeowners to finance routine maintenance and repairs to their home. The City and NNRHA addressed this barrier by providing grants, deferred payment loans, and/or low interest loans to homeowners facilitating renovations and repairs necessary to ensure that their homes remain livable, safe and decent.

Two (2) new construction homes were completed during PY 20 21-2022 via our CHOO partner, Habitat for Humanity - Peninsula and Greater Williamsburg. The properties are located at 2105 and 2111 Madison Avenue. Our contribution is \$50,000 per home to be used as down payment assistance for the buyer. This partnership leverages significant private dollars as well as volunteer community participation in the construction process.

### **Actions taken to address obstacles to meeting underserved needs 91.220(k); 91.320(j)**

Assessments were conducted at the NNRHA Family Investment Center to identify and address the following individual needs:

- A. One-on-One and follow-up case management to set goals and assist with public housing residents meeting short/long term goals.
- B. Assign job-placement manager and coordinator as coaches and mentors to address the needs.
- C. Act as a resource center to provide resources for the entire family.
- D. Partner with outside organizations to assist with human services.

### **Actions taken to reduce lead-based paint hazards 91.220(k); 91.3200)**

The City and NNRHA make every effort to protect persons and the environment by following HUD's HUD Lead Safe Housing Rule, (24 CFR 35) governing lead based paint hazards receiving federal assistance. In PY 2021-2022, inspections by NNRHA lead certified staff continued to be conducted during Housing Quality Standards (HQS) and rehabilitation. In these instances, each homeowner and tenant was given EPA's pamphlet "Protect Your Family from Lead in Your Home" and information pertaining to the recognition of lead hazards in their homes.

Lead screenings conducted by NNRHA or third party environmental firms for lead based paint continue to be conducted on properties purchased and rehabilitated under the CDBG and HOME Programs. Where lead based paint was discovered these hazards were mitigated through paint stabilization and lead safe repair work as well as through abatement measures.

The Lead-Safe Housing Rule under the Environmental Protection Agency (EPA) requires inspection for lead-based paint in housing units rehabilitated with federal funds, and NNRHA strictly adheres to these regulations. These EPA guidelines also apply to inspections or testing for houses built before 1978 which



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are being reviewed by NNRHA for possible rehabilitation assistance through any federally funded program.

NNRHA strictly enforces the application of the EPA rule dated April 22, 2010, as amended January 13, 2017. This requires the use of lead safe practices and other actions aimed at preventing lead poisoning and applies to contractors performing renovation, repair and painting projects that disturb lead-based paint in homes, child care facilities, and schools built before 1978. Such companies must be Repair, Renovate and Paint Certified and must follow specific work practices to prevent lead contamination. In keeping with this rule, NNRHA requires its staff to attend related EPA training and requires all new and existing contractors to provide documentation that they have been duly certified by EPA to undertake lead abatement work.

### **Actions taken to reduce the number of poverty-level families 91.220(k); 91.3200)**

We coordinate services with the partnering agencies listed below to assist families to become self-sufficient.

- A. Newport News Department of Human Services
- B. Newport News Public Library
- C. Peninsula Council for Workforce Development
- D. Virginia Employment Commission (VEC)
- E. NNRHA Family Self Sufficiency program
- F. Virginia Career Work
- G. Newport News Public Schools
- H. Newport News Peninsula Health Department
- I. Commonwealth Catholic Charities
- J. Hampton Roads Community Action Program
- K. Brooks Crossing Innovative and Opportunity Center
- L. The Offices at 25 & J

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### **Actions taken to develop institutional structure 91.220(k); 91.3200}**

Coordination continues at all levels of local government between City and NNRHA staff. Coordination begins at the policy level as City Council members are often briefed during bi-weekly work sessions on City funded and sponsored activities, including CDBG and HOME. On a continuous basis, City management, to include department directors, meet. This includes the City Planning Director, Director of Development, City Codes Director, NNRHA Executive Director and others. Management staff discusses operational issues related to ongoing and planned developments, obstacles encountered and corrective actions. These meetings provide an opportunity for the City Manager to reiterate priorities. The City's Director of Development also meets on a weekly basis with the City Manager to discuss various topics, to include CDBG and HOME related matters, when necessary.

The annual CDBG focus and funding awards are determined under the auspices of the CDBG Application Review Committee, consisting of two City Council members and representatives from the Planning Commission, Industrial Development Authority and NNRHA. This review committee reviews requests for assistance and holds a public meeting to allow applicants an opportunity to present their proposal.

Key city, NNRHA staff and many local organizations participate in the regional Continuum of Care, the Greater Virginia Peninsula Homelessness Consortium. Proposed and planned programs and issues related to services to the region's most vulnerable residents are discussed in open monthly meetings. This forum provides an opportunity to identify problems and develop procedures to improve the service delivery system. Several sub groups have been formed including a services resource committee, a housing resource committee and the Service Coordination and Assessment Network (SCAAN) to better determine, access and maintain available resources and/ or services in the area.

Additional efforts to facilitate the planning and delivery of services include:

The Task Force on Aging - headed by an Assistant City Manager, meets monthly to identify and address obstacles regarding service delivery to seniors.

Hampton Roads Housing Consortium (HRH)- HRHC is attended by key representatives from all localities in the region and is dedicated to improving regional housing stock.

Mayors and Chairs Commission on Homelessness- headed by an Assistant City Manager meets monthly with leadership from six regional localities to identify and address issues around homelessness, housing needs, resources, barriers, and partnership opportunities.

Hampton Roads Community Housing Resource Board (HRCHRB) - HRCHRB's primary mission is to create awareness and provide education to affirmatively further fair housing and identify issues/ solutions.

People to People - invites dialogue and participation from cross generational and varied race volunteers

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to promote diversity with a focus on racial, gender and economic equality.

The Newport News Youth & Young Adult Gang Violence Initiative - part of the City's Strategic Plan to address public safety. Reduction of violent gang and gang-related crime by youth and young adults is a City Council strategic priority.

CNI Implementation Team - regularly convenes representatives from multiple City departments, NNRHA, HRCAP, Urban Strategies Inc., and Newport News Public Schools. The Team discusses the housing, neighborhood and people components of the CNI Transformation Plan and identifies obstacles to achieving the plan goals.

### **Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)**

Government agencies, for-profit and nonprofit organizations all play a part in the provision of affordable housing, community development, and economic development. The City and NNRHA continued to work with these entities to address housing and community development needs.

- A. Virginia Employment Commission(VEC)
- B. Consumer Credit Counseling
- C. Catholic Charities
- D. Habitat for Humanity Peninsula and Greater Williamsburg
- E. Virginia Department of Housing and Community Development
- F. Economic/ Industrial Development Authority of the City of Newport News

### **Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)**

The Hampton Roads Community Housing Resources Board (HRCHRB), which includes the City of Newport News and the six other entitlement cities in the Hampton Roads region (Hampton, Chesapeake, Norfolk, Portsmouth, Suffolk and Virginia Beach) was responsible for the latest Analysis of Impediments to Fair Housing Choice. The final Analysis of Impediments to Fair Housing Choice was prepared by an outside vendor and delivered to the HRCHRB. The document provided information for the region and for each locality separately. Observations by the consultant that could be potential impediments to fair housing choice identified in the most recent analysis are noted below:



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- Lack of comprehensive fair housing policy that addresses integration;
- Shortage of larger affordable housing units;
- Lower homeownership rates for minorities;
- Shortage of accessible housing available for persons with disabilities;
- Inadequate inclusion of limited English speaking persons in federally funded services;
- Compliance of City's zoning ordinance with Fair Housing Act;
- Mortgage loan denials and how minorities were affected;
- Foreclosures and how minorities were affected.

The City and NNRHA support fair housing issues on a regional basis through participation in the HRCHRB, through local funding and staff participation. HRCHRB works closely with local, state and federal agencies to promote awareness of fair housing issues in Hampton Roads and helps coordinate and disseminate information to assist each locality with its fair housing plan. The HRCHRB has tried to keep itself updated with HUD requirements regarding an Assessment of Fair Housing and then HUD's reversion back to an Analysis of Impediments. The HRCHRB would like to work collaboratively on the preparation of a new fair housing-focused report, however, it is reluctant to solicit or enter into a contract with a consultant until the federal administration determines how it wants to proceed globally related to fair housing. Hopefully, this will better allow HUD time to provide a clear vision on how grantees should focus their efforts. Unfortunately, due to the continuation of COVID-19 the focus of most federal agencies have been on other matters over the last 24 months so no new guidance or initiatives have been provided as it relates to fair housing. The City, in conjunction with NNRHA will, however, prepare an update to the current Analysis of Impediments during the upcoming program year.

### **The City was involved in the following actions associated with the HRCHRB to affirmatively further fair housing:**

Action: Continued staff and financial support of the HRCHRB. Action: HRCHRB Localities continued reproducing an electronic Fair Housing Handbook that originated through the HRCHRB on an as needed basis.

Action: The HRCHRB website was kept up to date with relevant information. Action: Continued participation in the Hampton Roads Housing Consortium (HRHC).



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### **CR-40 - Monitoring 91.220 and 91.230**

**Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

Monitoring of CDBG and HOME is ongoing and undertaken at various staff levels by City personnel. NNRHA is the principal organization and is under contract with the City and administers CDBG and HOME Program activities in the community. The City's Department of Development headed by the Director of Development is responsible for oversight and is the liaison with NNRHA in the planning and execution of these programs.

The Business Development Specialist and a Senior Project Coordinator are the City's primary liaison with NNRHA in the planning, execution, assessment and evaluation of CDBG and HOME activities and any other programs funded by HUD. These individuals' experience, knowledge of these programs, actual community development operations in targeted areas, knowledge of service providers and available non-profit services greatly facilitate the review of activities and an assessment of planned versus actual accomplishments. These individuals from the City, facilitate bi-weekly meetings, either in-person or virtually, between City and NNRHA staff to better focus on ongoing activities and encourage consistent progress toward projected goals.

The daily, but more routine oversight is undertaken by mid-level staff in concert with top-level management at the City and NNRHA. In addition to bi-weekly meetings of the mid-level staff, related quarterly performance meetings are also coordinated by the City's Department of Development and attended by the City's Director of Development, the City's Business Development Specialist, NNRHA's Executive Director and Director of Community Development and other key NNRHA and City staff. The primary topic at such meetings is the review of planned versus actual activities and related expenditure of monies along with both local and Federal funding, potential obstacles and strategies to be successful in completing activities.

NNRHA staff usually conducts annual monitoring of CDBG public service funded activities. The City also performs an annual monitoring usually including an on-site file review and electronic monitoring of project information. On-site monitoring by NNRHA and the City was affected the past two years by the person-to-person contact limitations advised due to COVID-19. Thus, monitoring was delayed and done on a remote or electronic basis.

### **Citizen Participation Plan 91.IOS(d); 91.IIS(d)**

**Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

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A draft of the Consolidated Annual Performance and Evaluation Report (CAPER) will be made available for citizen review and comment at all public libraries, the Newport News Department of Development, and the NNRHA Administrative Office and their website. The public comment period began on September 6, 2022 and ended on September 20, 2022. The availability of the CAPER was announced in the newspaper of record, the Daily Press, on September 4, 2022. No comments or questions were submitted.

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### CR-45 - CDBG 91.520(c)

**Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

The Five-Year Plan addresses an array of identified physical and social needs in the City, particularly in the Southeast Community where several redevelopment efforts, complemented by locally funded infrastructure projects and the CNI grant, support revitalization. For this program year, program objectives remained the same and funds were primarily used in the Southeast Community.

Community Development Block Grant funds were used exclusively to address priorities and objectives in the 2021-2022 program years. HUD entitlement and competitive funds enabled the City to carry out its housing and community development objectives. **For PY 20 21-2022, all expenditures met the broad national objective of eliminating slums and blight (15.81%) or benefiting low and moderate income persons (84.19%).**

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**

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### CR-SO - HOME 91.520(d)

**Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations**

Please list those projects that should have been inspected on-site this program year based upon the schedule in §92.504(d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

The Authority conducts onsite inspections of HOME-assisted rental units during the required affordability period to determine compliance with HUD property standards in accordance with CFR 92.251. HOME assisted rental projects are inspected once within the first twelve months of operation and then every three (3) years thereafter.

HQS inspections will be performed for any HOME assisted rental properties that are currently under development. The outcome will be reported in current and future CAPERs.

During PY 2021-2022, there were inspections performed for HOME assisted rental units related to Huntington Village Apartments. For the upcoming program year {2022-2023}, we anticipate there being inspections for two (2) new apartment community developments using HOME-assisted funding. The developments are: Carrier Point I & II.

### **Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 92.351(b)**

As a part of the review process, the City requires applicants requesting funds for the development of five (5) or more HOME units to submit an affirmative marketing plan. This plan is reviewed to ensure that it targets potential tenants and homebuyers who are least likely to apply for housing, in order to make them aware of affordable housing opportunities in the community.

**Refer to 101S reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics**

Over the 2021-2022 program year \$62,800.22 was expended in HOME program income.



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**Describe other actions taken to foster and maintain affordable housing. 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing).**

### **91.320(j)**

The Newport News Redevelopment and Housing Authority is a key player in providing safe, decent and affordable housing in the City of Newport News and there is a strong collaborative relationship between the Authority and the City. In May of 2019, NNRHA and the City were awarded a \$30 million grant from HUD's Choice Neighborhoods Initiative (CNI) program. Funding will transform the Marshall-Ridley area in the Southeast Community, creating new housing options, community services, recreational opportunities and parks . As part of the CNI Transformation Plan, Ridley Place will be redeveloped over several phases with affordable housing replacement units onsite as well as some units replaced as tenant based or project based vouchers. The CNI Transformation Plan also includes two housing developments known as Carrier Point I and II. In total, 81 units will be built. LIHTC were awarded for the construction and totaled \$10.343 million.